



ANDREW M. CUOMO  
Governor

# Department of Health

HOWARD A. ZUCKER, M.O., J.O.  
Acting Commissioner

SALLY DRESLIN, M.S., R.N.  
Executive Deputy Commissioner

*Public*

March 31, 2015

**CERTIFIED MAIL - RETURN RECEIPT REQUESTED**

Eric Senat, M.D.  
Kingsway Orthopedic Corporation  
3156 Kings Highway  
Brooklyn, New York 11234

Eric Senat, M.D.

[REDACTED]

Paul Tsui, Esq.  
NYS Department of Health  
ESP-Coming Tower-Room 2512  
Albany, New York 12237

**RE: In the Matter of Eric Senat, M.D.**

Dear Parties:

Enclosed please find the Determination and Order (No. 15-080) of the Hearing Committee in the above referenced matter. This Determination and Order shall be deemed effective upon the receipt or seven (7) days after mailing by certified mail as per the provisions of §230, subdivision 10, paragraph (h) of the New York State Public Health Law.

Five days after receipt of this Order, you will be required to deliver to the Board of Professional Medical Conduct your license to practice medicine together with the registration certificate. Delivery shall be by either certified mail or in person to:

Office of Professional Medical Conduct  
New York State Department of Health  
Office of Professional Medical Conduct  
Riverview Center  
150 Broadway - Suite 355  
Albany, New York 12204

If your license or registration certificate is lost, misplaced or its whereabouts is otherwise unknown, you shall submit an affidavit to that effect. If subsequently you locate the requested items, they must then be delivered to the Office of Professional Medical Conduct in the manner noted above.

As prescribed by the New York State Public Health Law §230, subdivision 10, paragraph (i), (McKinney Supp. 2013) and §230-c subdivisions 1 through 5, (McKinney Supp. 2013), "the determination of a committee on professional medical conduct may be reviewed by the Administrative Review Board for professional medical conduct." Either the licensee or the Department may seek a review of a committee determination.

Request for review of the Committee's determination by the Administrative Review Board stays penalties other than suspension or revocation until final determination by that Board. Summary orders are not stayed by Administrative Review Board reviews.

All notices of review must be served, by certified mail, upon the Administrative Review Board and the adverse party within fourteen (14) days of service and receipt of the enclosed Determination and Order.

The notice of review served on the Administrative Review Board should be forwarded to:

James F. Horan, Esq., Chief Administrative Law Judge  
New York State Department of Health  
Bureau of Adjudication  
Riverview Center  
150 Broadway – Suite 510  
Albany, New York 12204

The parties shall have 30 days from the notice of appeal in which to file their briefs to the Administrative Review Board. Six copies of all papers must also be sent to the attention of Mr. Horan at the above address and one copy to the other party. The stipulated record in this matter shall consist of the official hearing transcript(s) and all documents in evidence.

Parties will be notified by mail of the Administrative Review Board's Determination and Order.

Sincerely,

[Redacted]  
James F. Horan  
Chief Administrative Law Judge  
Bureau of Adjudication

JFH:cah  
Enclosure

**STATE OF NEW YORK: DEPARTMENT OF HEALTH  
STATE BOARD FOR PROFESSIONAL MEDICAL CONDUCT**

**IN THE MATTER**

**OF**

**ERIC SENAT, M.D.**

**CO-14-02-1095A**

**DETERMINATION**

**AND**

**ORDER**

**EPMC #15-080**

**COPY**

A hearing was held on February 19, 2015, at the offices of the New York State Department of Health ("the Petitioner"). A Commissioner's Order and Notice of Referral Proceeding, dated December 17, 2014, and a Statement of Charges, dated December 18, 2014, were served upon the Respondent, **Eric Senat, M.D.**

Pursuant to Section 230(10)(e) of the Public Health Law, **Trevor A. Litchmore, M.D., Chair, Joseph S. Baler, M.D. and David R. Irvine, DHSc., R.P.A.**, duly designated members of the State Board for Professional Medical Conduct, served as the Hearing Committee in this matter. **David A. Lenihan, Esq.**, Administrative Law Judge, served as the Administrative Officer. The Petitioner appeared by **James E. Dering, Esq.**, General Counsel, by **Paul Tsui, Esq.**, of Counsel. The Respondent, **Eric Senat, M.D.**, did not appear, although duly served. Evidence was received and transcripts of these proceedings were made. After consideration of the entire record, the Hearing Committee issues this Determination and Order.

## STATEMENT OF CASE

This case was brought pursuant to Public Health Law Section 230(10)(p). The statute provides for an expedited hearing when a licensee is charged solely with a violation of Education Law Section 6530(9). In such cases, a licensee is charged with misconduct based upon a prior criminal conviction in New York State or another jurisdiction, or upon a prior administrative adjudication regarding conduct that would amount to professional misconduct, if committed in New York. The scope of an expedited hearing is limited to a determination of the nature and severity of the penalty to be imposed upon the licensee.

In the instant case, the Respondent is charged with professional misconduct pursuant to Education Law §6530(9) (a)(ii) by having been convicted of committing an act constituting a crime under federal law, Health Care Fraud, in violation of Title 18 U.S.C. § 1347 and § 2.

Copies of the Commissioner's Order, Notice of Referral Proceeding and the Statement of Charges are attached to this Determination and Order as Appendix 1.

## WITNESSES

For the Petitioner: None

For the Respondent: None

## FINDINGS OF FACT

The following Findings of Fact were made after a review of the entire record in this matter. Numbers below in parentheses refer to exhibits, denoted by the prefix "Ex." These citations refer to evidence found persuasive by the Hearing Committee in arriving at a particular finding. Conflicting evidence, if any, was considered and rejected in favor of the cited evidence. All Hearing Committee findings were unanimous.

1. Eric Senat, M.D., the Respondent, did not appear at the hearing although duly and personally served with process. (Petitioner's Ex. 2 and transcript of pre-hearing conference, p. 3)
2. Eric Senat, M.D., the Respondent, was authorized to practice medicine in New York State on November 23, 1987, by the issuance of license number 173063 by the New York State Education Department. (Petitioner's Ex. 3)
3. On or about August 6, 2014, in the United States District Court for the Southern District of New York, Respondent was found guilty, based on a plea of guilty, of Health Care Fraud, a felony. (Petitioner's Ex. 5)
4. On or about August 6, 2014, Respondent was sentenced, *inter alia*, to a term of 15 months imprisonment, to be followed by 2 years supervised probation, payment of \$324,726.05 of restitution, a \$10,000.00 fine and a special assessment of \$100.00. (Petitioner's Ex. 5)

## VOTE OF THE HEARING COMMITTEE

### SPECIFICATION

"Respondent violated New York Education Law Section 6530(9)(a)(ii) by being convicted of committing an act constituting a crime under federal law, to wit, the felony of Health Care Fraud, in violation of Title 18 of the United States Code, Sections 1347 and 2..."

VOTE: Sustained (3-0)

## HEARING COMMITTEE DETERMINATION

The Respondent did not appear at the hearing, either in person or by counsel. The Administrative Officer, after considering the documentary evidence, which included a letter from the Respondent's attorney requesting an adjournment and the admission of documents for his client (Petitioner's Exhibit 2), ruled that the Petitioner had met the requirements of law for due diligence in the service of process, that jurisdiction had been established over the Respondent, and that the hearing could proceed on the merits notwithstanding the Respondent's absence. It is noted that the Respondent was aware of this proceeding and had his attorney contact the Administrative Law Judge to advise that he would not be present but wished to have documents submitted on his behalf instead. It is further noted that the Respondent's attorney did acknowledge jurisdiction in a phone conference with the Administrative Law Judge and the Department's attorney, Mr. Tsui.

The record herein shows that the Respondent was found guilty of Health Care Fraud, a felony and was sentenced, *inter alia*, to a term of 15 months Imprisonment, to be followed by 2 years supervised probation, payment of \$324,726.05 in restitution, a \$10,000.00 fine and a special assessment of \$100.00.

The Administrative Law Judge noted for the record (T. 15) that he had a telephone conference with the Respondent's attorney who indicated that his client would not be present but wished to have documents submitted on his behalf. These documents, Respondent's Exhibit A, were received into evidence without objection from the Department.

The panel read the sentencing minutes and noted the impassioned plea of the Respondent to be spared a jail sentence. (Exhibit 5 at page 24) The federal judge did not accept this plea and sentenced the Respondent [redacted] months of Imprisonment. Similarly, the panel noted the 35 letters of support submitted by the Respondent's attorney (See Exhibit A) but found that these laudatory letters did not exonerate the Respondent from his crime. The record shows that this Doctor fraudulently billed Medicaid for many years and, while he may have provided free services to many patients, there is no excuse for outright thievery and the panel was not swayed by these letters and pleas.

The Department's attorney, Mr. Tsui, stated that, given the nature of the felony conviction, there is no other appropriate outcome in New York State but to revoke the Respondent's New York license. The panel, unanimously, agreed with the Department on this recommendation.

As to the penalty, therefore, the Hearing Committee determined that the people of New York State would be protected by a revocation of the Respondent's license. Accordingly, the panel decided, unanimously, to revoke the Respondent's license under the circumstances of this case.

ORDER

**IT IS HEREBY ORDERED THAT:**

1. The license of the Respondent to practice medicine in New York State is revoked.
2. This Order shall be effective upon service on the Respondent in accordance with the requirements of Public Health Law Section 230(10) (h).

DATED: Schenectady, New York  
March 29, 2015



Trevor A. Litchmore, M.D.

Joseph S. Baler, M.D.  
David R. Irvine, DHSc, R.P.A.

To:

Eric Senat, M.D.  
Kingsway Orthopedic Corp.  
3156 Kings Hwy.  
Brooklyn, NY 11234

Eric Senat, M.D.



Paul Tsui, Esq.  
Attorney for Petitioner  
Associate Attorney  
NYS Department of Health  
Bureau of Professional Medical Conduct  
Coming Tower, Room 2512  
Albany, New York 12237

## **APPENDIX 1**

STATE OF NEW YORK DEPARTMENT OF HEALTH  
STATE BOARD FOR PROFESSIONAL MEDICAL CONDUCT

IN THE MATTER  
OF  
ERIC SENAT, M.D.  
CO-14-02-1095A

COMMISSIONER'S  
ORDER  
AND  
NOTICE OF  
REFERRAL  
PROCEEDING

TO: Eric Senat, M.D.  
Kingsway Orthopedic Corp.  
3156 Kings Hwy.  
Brooklyn, NY 11234

Eric Senat, M.D.

The undersigned, Howard A. Zucker, M.O., J.O., Acting Commissioner of Health, pursuant to New York Public Health Law §230, upon the recommendation of a Committee on Professional Medical Conduct of the State Board for Professional Medical Conduct, has determined that ERIC SENAT, M.D., Respondent, New York license number 173063, has been found guilty of committing an act constituting a felony under Federal law, as is more fully set forth in the Statement of Charges attached hereto, and made a part hereof.

It is, therefore:

ORDERED, pursuant to New York Public Health Law §230(12)(b), that effective immediately, ERIC SENAT, M.D. shall not practice medicine in the State of New York or in any other jurisdiction where that practice is predicated on a valid New York State license to practice medicine.

ANY PRACTICE OF MEDICINE IN VIOLATION OF THIS COMMISSIONER'S ORDER SHALL CONSTITUTE PROFESSIONAL MISCONDUCT WITHIN THE MEANING OF NEW YORK EDUCATION LAW §6530(29) AND MAY CONSTITUTE UNAUTHORIZED MEDICAL PRACTICE, A FELONY, DEFINED BY NEW YORK EDUCATION LAW §6512.

EXHIBIT

#1

PLEASE TAKE NOTICE that a hearing will be held pursuant to the provisions of New York Public Health Law §230 and New York State Administrative Procedure Act §§301-307 and 401. The hearing will be conducted before a committee on professional conduct of the State Board for Professional Medical Conduct on the 19<sup>th</sup> day of February, 2015, at 10:30 a.m., at Riverview Center, 150 Broadway, Suite 510, Albany, New York 12204-2719, at the offices of the New York State Health Department and at such other adjourned dates, times, and places as the committee may direct.

At the hearing, evidence will be received concerning the allegations set forth in the Statement of Charges that is attached. A stenographic record of the hearing will be made and the witnesses at the hearing will be sworn and examined. Respondent shall appear in person at the hearing and may be represented by counsel who shall be an attorney admitted to practice in New York state. Respondent has the right to produce witnesses and evidence on his behalf, to issue or have subpoenas issued on his behalf for the production of witnesses and documents, and to cross-examine witnesses and examine evidence produced against him. The licensee may file a brief and affidavits with the Committee on Professional Conduct. A summary of the Department of Health Hearing Rules is enclosed. Pursuant to §301(5) of the State Administrative Procedure Act, the Department, upon reasonable notice, will provide at no charge, a qualified interpreter of the deaf to interpret the proceedings to, and the testimony of, any deaf person.

If you intend to present sworn testimony, the number of witnesses and an estimate of the time necessary for their direct examination must be submitted to the New York State Department of Health, Division of Legal Affairs, Bureau of Adjudication, Riverview Center, 150 Broadway, Suite 510, Albany, NY 12204-2719, ATTENTION: HON. JAMES F. HORAN, ACTING DIRECTOR, BUREAU OF ADJUDICATION: (Telephone: 518-402-6748) (henceforth "Bureau of Adjudication") as well as the

Department of Health attorney indicated below, no later than then (10) days prior to the scheduled date of the Referral Proceeding, as indicated above.

Pursuant to the provisions of New York Public Health Law §230(10)(p), you shall file a written answer to each of the charges and allegations in the Statement of Charges no less than ten (10) days prior of the hearing. Any charge or allegation not so answered shall be deemed admitted. You may wish to seek the advice of counsel prior to filing such answer. The answer shall be filed with the Bureau of Adjudication, at the address indicated above, and a copy shall be forwarded to the attorney for the Department of Health, whose name appears below. You may file a written brief and affidavits with the Committee. Six (6) copies of all papers you submit must be filed with the Bureau of Adjudication at the address indicated above, no later than fourteen (14) days prior to the scheduled date of the Referral Proceeding, and a copy of all papers must be served on the same date on the Department of Health attorney, indicated below. Pursuant to §301(5) of the State of Administrative Procedure Act, the Department, upon reasonable notice, will provide, at no charge, a qualified interpreter of the deaf to interpret the proceedings to, and the testimony of, any deaf person. Pursuant to the ~~York~~ State Administrative Procedure Act §401 and 10 N.Y.C.R.R. §51.8

Petitioner demands, hereby, disclosure of the evidence that Respondent intends to introduce at the hearing, including the names of witnesses, a list of and copies of documentary evidence, and a description of physical and/or other evidence that cannot be photocopied.

~~The proceeding may be held whether or not you appear. Please note that requests for adjournments must be made in writing to the Bureau of Adjudication, at the address indicated above, with a copy of the request to the attorney for the Department of Health, whose name appears below, at least five (5) days prior to the scheduled date of the proceeding. Adjournment requests are not routinely granted. Claims of court engagement will require detailed affidavits of actual engagement. Claims of illness will~~

require medical documentation. Failure to obtain an attorney within a reasonable period of time prior to the proceeding will not be grounds for an adjournment.

The Committee will make a written report of its findings, conclusion as to guilt, and a determination. Such determination may be reviewed by the ~~Administrative~~ review board for professional medical conduct.

**YOU ARE ADVISED, HEREBY, THAT THE ATTACHED CHARGES WILL BE MADE PUBLIC FIVE (5) BUSINESS DAYS AFTER THEY ARE SERVED.**

**THESE PROCEEDINGS MAY RESULT IN A DETERMINATION THAT YOUR LICENSE TO PRACTICE MEDICINE IN NEW YORK STATE BE REVOKED OR SUSPENDED AND/OR THAT YOU BE FINED OR SUBJECT TO OTHER SANCTIONS SET FORTH IN NEW YORK PUBLIC HEALTH LAW §230-a. YOU ARE URGED TO OBTAIN AN ATTORNEY TO REPRESENT YOU IN THIS MATTER.**

DATED: Albany, New York  
17<sup>th</sup> Dec. 2014

Howard A. Zucker, M.D., J.D.,  
Acting Commissioner of Health  
New York State Department of Health

Inquiries should be addressed to:

Paul Tsui  
Associate Counsel  
Bureau of Professional Medical Conduct  
Corning Tower – Room 2512  
Empire State Plaza  
Albany, New York 12237  
(518) 473-4282

STATE OF NEW YORK

DEPARTMENT OF HEALTH

STATE BOARD FOR PROFESSIONAL MEDICAL CONDUCT

IN THE MATTER

STATEMENT

OF

OF

ERIC SENAT, M.D.  
CO-14-02-1095-A

CHARGES

ERIC SENAT, M.D., Respondent, was authorized to practice medicine in New York State on November 23, 1987, by the issuance of license number 173063 by the New York State Education Department.

FACTUAL ALLEGATIONS

A. On or about August 6, 2014, in the United States District Court, Southern District of New York, Respondent was found guilty, based on a plea of guilty, of Health Care Fraud in violation of, 18 U.S.C. §1347 and §2, and sentenced to 15 months of prison, 2 years of probation with supervision, \$324,726.05 of restitution, a \$10,000.00 fine, and a \$100.00 special assessment.

SPECIFICATIONS

FIRST SPECIFICATION

Respondent violated New York Education Law §6530(9)(a)(ii) by being convicted of committing an act constituting a crime under federal law, in that Petitioner charges:

1. The facts in Paragraph A.

DATED December 18, 2014  
Albany, New York

[Redacted]  
MICHAEL A. HESPER  
Deputy Counsel  
Bureau of Professional Medical Conduct